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EDWARD M. WOODWARD, SR. (1921-2000)

September 16, 2005

The Honorable Charles L. A. Terreni Executive Director Public Service Commission of South Carolina Post Office Drawer 11649 Columbia, SC 29211 HAND DELIVERED

Re:

Petition of MCImetro Access Transmission Services, LLC for Arbitration with Horry Telephone Company, under the Telecommunications Act of 1996

Case No. 2005-188-C Our File No. 05-7024

Dear Mr. Terreni:

Enclosed for filing are an original and twenty-six copies of Rebuttal Testimony of Greg Darnell. Would you please file the original, returning a clocked copy to me in the envelope provided.

By copy of this letter I am all parties of record, by mail and electronically. Thank you for your assistance.

Very truly yours,

WOODWARD, COTHRAN & HERNDON

Dana Cothran

Darra W. Cothran

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DWC/bjd Enclosures.

cc:

Joseph Melchers, Esquire
Patrick Turner, Esquire
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Shannon Bowyer Hudson, Esquire
Frank R. Ellerbe, III, Esquire
Bonnie D. Shealy, Esquire

BEFORE THE SOUTH CAROLINA PUBLIC SERVICE COMMISSION

In Re: Petition of MCImetro Access Transmission)	
Services, LLC for Arbitration of Certain Terms)	Case No. 2005-188-C
and Conditions of Proposed Agreement with)	
Horry Telephone Company, Concerning)	
Interconnection and Resale under the)	
Telecommunications Act of 1996)	

REBUTTAL TESTIMONY OF GREG DARNELL

on behalf of

MCImetro Access Transmission Services, LLC

September 16, 2005

1		
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Greg Darnell, and my business address is 6 Concourse Parkway
4		Atlanta, Georgia, 30328.
5	Q.	DID YOU FILE DIRECT TESTIMONY IN THIS PROCEEDING ON
6		BEHALF OF MCIMETRO ACCESS TRANSMISSION SERVICES, LLC
7		("MCI")?
8	A.	Yes.
9	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
10	Α.	On September 2, 2005, Mr. Douglas Duncan Meredith and Ms. Valerie Wimer of
11		John Staurulakis, Inc. ("JSI") filed direct testimony in this proceeding on behalf of
12		Horry Telephone Cooperative, Inc. ("Horry"). This testimony rebuts many of the
13		assertions made in JSI's direct testimony.
14		
15		I have grouped my rebuttal testimony into the following categories:
16		a) Issues concerning the law governing the agreement, the definitions to be used in
17		the agreement, and the extent to which the purpose or scope of the agreement
18		should be limited. As well as issues concerning number portability. Issues #2,
19		#4(a), #7 and #9.
20		b) Issues concerning calling party identification information. Issues #1, #6 and #8.

c) Issues regarding the compensation for "virtual NXX" codes for ISP-bound

traffic, and for "out-of-balance" traffic. Issues #3, #4(b), #5 and #10.

1	Q.	WHAT FOUNDATIONAL QUESTION IS RAISED BY THIS
2		ARBITRATION THAT SHOULD TROUBLE THE SOUTH CAROLINA
3		PUBLIC SERVICE COMMISSION ("COMMISSION")?
4	A.	The foundational question that should trouble the Commission is, why are we having
5		this arbitration? As I stated in my direct testimony, MCI has been able to reach
6		negotiated agreements with approximately thirty (30) independent ILECs ("ICOs")
. 7		all over the country, and here in South Carolina, for the interconnection services it
8		needs to fulfill its obligations to Time Warner Cable Information Service ("Time
9		Warner Cable" or "TWCIS"). As will be further explained in the following, MCI is
10		asking for things that Horry already provides itself and other LECs. As such, there
11		is no justifiable reason why Horry should not agree to what MCI has requested. This
12		arbitration should not be necessary.
13		
14	Q	MR. MEREDITH MAKES A STATEMENT IN THE INTRODUCTION TO
15		HIS TESTIMONY THAT THE ISSUES IN THIS PROCEEDING HAVE
16		"THE POTENTIAL TO SEVERELY IMPACT THE OPERATIONS AND
17		ECONOMIC VIABILITY OF HORRY" AND COULD HAVE A
18		"DEVASTATING IMPACT ON THE ABILITY OF RURAL CARRIERS
19		LIKE HORRY TO CONTINUE TO PROVIDE UNIVERSALLY
20		AVAILABLE LOCAL EXCHANGE SERVICE AT AFFORADABLE
21		RATES". HAS HORRY CLAIMED A "RURAL EXEMPTION" TO THE
22		INTERCONNECTION REQUIREMENTS OF THE ACT?
23	A.	No. While Mr. Meredith makes gratuitous and unsubstantiated statements in an

1 attempt to characterize Horry as a struggling "rural" carrier, Horry has not even 2 requested an exemption available to rural carriers provided for by Section 251(f) of 3 the Telecommunications Act of 1996 ("Act"). Consequently, Mr. Meredith's 4 statements in this regard are irrelevant and should be disregarded. 5 6 HAS HORRY PUT FORTH ANY EVIDENCE THAT THE REQUESTS Q. 7 MADE BY MCI IN THIS PROCEEDING WILL HARM HORRY'S 8 FINANCIAL VIABILITY? 9 A. No. No evidence has been presented in this proceeding concerning Horry's financial 10 viability or the effect that interconnection with MCI may have on Horry's financial 11 viability. 12 13 Q. WHY HASN'T ANY EVIDENCE BEEN PRESENTED IN THE 14 PROCEEDING CONCERNING THE FINANCIAL VIABILITY 15 HORRY? 16 A. The inference is that financial evidence would not support Mr. Meredith's 17 characterization that Horry has the problems that are typically associated with being 18 a "rural" carrier. By making a rhetorical claim of financial hardship without 19 providing any financial data, it is apparent that Horry seeks the regulatory protection 20 provided to rural carriers without acceding to the accompanying regulatory financial oversight. This situation would be the best of both worlds for an incumbent LEC, but would be defective public policy if permitted by the Commission.

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Q. IS HORRY WHAT YOU WOULD CALL A RURAL CARRIER?

2 A. No.

4 Q. WHY WOULDN'T YOU CALL HORRY A "RURAL" CARRIER?

Not only has Horry not claim any rural exemption, but the socially-conscious provisions that are afforded rural carriers in the Act exist because there was a policy decision that if the cost to provide service is high and the household income of the territory is low it may not be financially viable for LECs to offer service throughout certain territories (i.e. universally) at an affordable price. This is what I call the universal service equation.

The primary conditions that cause high per-unit telecommunications service cost are low population density and mountainous terrain. According to the South Carolina Budget and Control Board, Office of Research and Statistics ("SC Office of Research and Statistics"), Horry County ranks 10 highest in the state out of 46 counties in population density, ¹ and has no mountains. Therefore, Horry's territory does not have either of the two conditions that cause high per-unit telecommunications cost. Thus, I conclude that Horry's territory is a relatively low-cost area on a per-unit basis.

Looking at the income side of the universal service equation, according to the SC Office of Research and Statistics, the median family income for Horry territory is \$50,650 per year. While this figure is slightly below the South Carolina statewide

¹ See Exhibit GJD-2.

average of \$52,250, it is nowhere near the \$32,450 median family income for Allendale County, South Carolina. On this basis alone, I conclude that Horry's territory is not what would be considered low-income. As such, Horry's territory is not high-cost and is not low-income and therefore, it does not have rural carrier characteristics that are the foundation for the Act's rural exemption and universal service concerns.

11.

In addition, the SC Office of Research and Statistic's figures for Horry County family income may not include the transient income generated by the many vacation homes and condos in Horry territory. I have been to Conway, Murrells Inlet, Myrtle Beach, North Myrtle Beach and Socastee many, many times during the summer and winter. It is my observation that the transient population of Horry territory is not poor but is wealthier than the local population, and makes up a very significant percentage of the average population for this territory. As such, the SC Office of Research and Statistic's family income figures may understate the income side of the universal service equation for Horry territory and that territory may be even financially better off than the statistics suggest.

Further, according to the websites of Horry and its affiliate, Spirit Telecom,² it is apparent that Horry has been financially able to make investments in cutting-edge technologies such as fiber-to-the-home, cable TV and VoIP services without intervention of this Commission or other regulatory agencies.

² See Exhibit GJD-3.

1	Consequently, sett	ing Mr. Meredith's rhetorical statements aside, neither Horry's
2	pleadings nor cor	ncrete evidence supports the conclusion that Horry requires
3	regulatory protection	on in this regard.
4		
5	A. HORRY'S PRO	PPOSED RESTRICTIONS ON MCI LOCAL SERVICES
6 7		ISSITE 42
8		ISSUE #2
9	Issue:	Should End User Customer be defined as only customers
10		directly served by the Parties to the contract? (GT&C,
11		Glossary, section 2.17)
12		•
13	MCI position:	No. End User Customers may be directly or
14	·	indirectly served. The Act expressly permits either
15		direct or indirect service. (See Issue No. 4 (a)).
16		(4.50 2.50 7 (4)).
17	ILEC position:	MCI must be providing service directly to End Users
18		physically located in the LATA. No law says Horry cannot
19		limit interconnection agreements to non-wholesale
20		arrangements. (See Issue No. 4 (b).
21 22	Dianuted Lauren	A 13.1 *
23	Disputed Languag	e: A retail business or residential end-user subscriber
24		to Telephone Exchange Service provided directly <u>or</u> <u>indirectly</u> by either of the Parties.
25		
26		ISSUE #4 (a)
27	T	
28	Issue:	Should MCI have to provide service (a) only directly to
29 30		end users? (Interconnection, section 1.1)
31	MCI position:	(a) No. Fordition Cont.
32	wici position.	(a) No. End User Customers may also be indirectly served
33		by the Parties through resale arrangements. The Act requires both Parties to the contract to allow resale. The
34		same "directly or indirectly" language is used in section
35		2.22 of Horry's model contract for defining interexchange
36		customers. Thus Horry does not attempt to limit the resale
37		ability of interexchange carriers, and there is no reason why
38		it should try to do so regarding local exchange.
39		

1 **ILEC** position: MCI must be providing service directly to End 2 Users physically located in the LATA. No law says 3 Horry cannot limit interconnection agreements to 4 non-wholesale arrangements. Also, 5 Commission's rulings on "virtual NXX traffic" 6 apply to ISP-bound traffic too. The FCC's ISP 7 Remand Order never discussed ISP FX arrangement 8 specifically so Horry does not believe the FCC's 9 compensation regime for ISP-bound traffic applies. 10 11 Disputed Language: This Interconnection Attachment sets forth specific terms 12 and conditions for network interconnection arrangements 13 between ILEC and CLEC for the purpose of the exchange 14 of IntraLATA Traffic that is originated by an End User 15 Customer of one Party and is terminated to an End User 16 Customer of the other Party, where each Party directly 17 provides Telephone Exchange Service to its End User 18 Customers physically located in the LATA. 19 Agreement also addresses Transit Traffic as described in 20 Section 2.2 below. This Attachment describes the physical 21 architecture for the interconnection of the Parties facilities 22 and equipment for the transmission and routing of 23 Telephone Exchange Service traffic between the respective 24 End User Customers of the Parties pursuant to the Act. 25 26 ISSUE #7 27 28 **Issue:** Does the contract need the limit of "directly provided" 29 when other provisions discuss transit traffic, and the issue 30 of providing service directly to end users also is debated 31 elsewhere? (Interconnection, section 3.1) 32 33 MCI position: No. This language is unnecessary and confusing in light of 34 other provisions of the contract. 35 36 **ILEC** position: Yes. Horry wants to make clear that this contract is 37 only for traffic directly exchanged between the 38 parties' directly served End Users. 39 40 Disputed Language: Dedicated facilities between the Parties' networks shall be 41 provisioned as two-way interconnection trunks, and shall 42 only carry IntraLATA traffic originated or terminated 43 directly between each Parties End User Customers. The 44 direct interconnection trunks shall meet the Telcordia BOC 45 Notes on LEC Networks Practice No. SR-TSV-002275

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2	Q.	MR. MEREDITH CONTENDS THAT "THE CARRIER DIRECTLY
3		SERVING THE END USER IS THE ONLY CARRIER ENTITLED TO
4		REQUEST INTERCONNECTION FOR THE EXCHANGE OF TRAFFIC
5		UNDER SECTION 251." (MEREDITH DIRECT TESTIMONY, p. 5) IS
6	٠	THIS CONTENTION SUPPORTED BY THE LANGUAGE OF SECTION
7		251 OF THE ACT?
8		
9	A.	No. Contrary to Mr. Meredith's contention, Section 251 of the Act specifically
10		requires LECs to interconnect for the purpose of exchanging indirectly-originated
11		and terminated traffic. As such, carriers besides those directly connected to
12		customers are entitled to request interconnection from ILECs for the exchange of
13		traffic under section 251.
14		
15	Q.	MR. MEREDITH ARGUES THAT CARRIERS ARE REQUIRED BY
16		SECTION 251(A) OF THE ACT TO INTERCONNECT WITH CARRIERS
17		INDIRECTLY BUT ARE NOT REQUIRED TO ACCEPT TRAFFIC
18		FROM CARRIERS THAT ARE INDIRECTLY CONNECTED.
19		(MEREDITH, P. 6) IS THIS ARGUMENT CREDIBLE?
20	A.	No. Mr. Meredith is saying that the Act requires LECs to construct facilities to
21		physically connect each other for the purpose of indirect interconnection, but

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LECs are not required to accept any traffic from the carriers that are indirectly

interconnected. So, under Mr. Meredith's reading of the Act, carriers must spend

money to build facilities for indirect interconnection, but those facilities don't have to be used. This is obviously a convoluted reading of the Act. There would be no point in requiring carriers to build interconnection facilities for the purpose of indirect interconnection if carriers are not also required to accept traffic from the carriers that are indirectly interconnected. One must conclude that the "indirect" provision contained in section 251(a) has meaning. As such, it must be concluded that the "indirect" provision in section 251(a) requires that carriers accept traffic from carriers that are indirectly interconnected.

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- 10 MR. MEREDITH ARGUES THAT THE ACT INTENDED ALL LECS TO Q.
- 11 BE DIRECTLY CONNECTED. (MEREDITH, p. 4, line 15, p.7, line 20, p.
- 12 11, line 6) WAS IT THE INTENT OF THE ACT THAT ALL LECS BE
- 13 **DIRECTLY CONNECTED?**
- 14 No. A requirement for all LECs to be directly connected would not be consistent Α. 15

with the proclaimed pro-competition intent of the Act and would not be consistent

- 16 with how the telecommunications industry operated in 1995 when the Act was
- being written, or how the telecommunications industry operates now. 17

- 19 Q. WOULD A REQUIREMENT FOR ALL LECS TO BE DIRECTLY
- 20 CONNECTED WITH EACH OTHER BE CONSISTENT WITH THE
- 21 STATED PRO-COMPETITIVE PURPOSE OF THE ACT?

1 Stating what should be the obvious, you can't have competition in a A. No. 2 monopolized market without new entrants. If prospective new entrants are put at a cost disadvantage to the incumbent market participants, new entry will not occur and the Act's pro-competition intent cannot be achieved.

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There are economies of scale in the telecommunications business. This means as traffic volume in a given location to a given market participant increases, per-unit cost decreases. Indirect interconnection permits carriers to centralize their switching facilities and aggregate traffic on larger trunk groups. This permits, and has permitted, new entrants all over the country to garner some of the economies of scale available to the incumbent providers and reduce the per-unit cost they face. Absent indirect interconnection, new entrants would not be able to obtain these economies of scale and would be put at a significant cost disadvantage to the incumbent market participants. Therefore, it would be unlikely that market entry would occur absent indirect interconnection and, as I stated before, you can't have competition in a previously monopolized market without new entrants. Horry's position, that interconnection for the purpose of exchanging indirectly generated traffic is not required by the Act, would thwart the pro-competitive intent of the Act and therefore cannot be correct.

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WOULD A REQUIREMENT FOR ALL LECS TO BE DIRECTLY Q. CONNECTED WITH EACH OTHER BE CONSISTENT WITH HOW

THE TELECOMMUNICATIONS INDUSTRY OPERATED WHEN THE ACT WAS WRITTEN, AND NOW?

No. In 1995, when the Act was written, BellSouth provided Horry with indirect interconnection with MCI. In 1995, BellSouth also provided Horry with indirect interconnection to many other Local Exchange Carrier ("LECs") and Interexchange Carriers ("IXCs"). Today, BellSouth still provides Horry with indirect interconnection to MCI, and to many other IXCs and LECs. BellSouth provided in 1995 and provides now, a financially beneficial role for all parties by facilitating indirect interconnection and aggregating traffic in order to obtain increased economies of scale and lower per-unit cost.

A.

Absent indirect interconnection, each customer and each carrier would have to connect with each and every other customer and carrier (e.g. try to envision a multicolored spider web of strings tied to cans and strung between all houses and all providers of service with each color of string representing a different carrier). The whole point of the many different network engineering designs is to find ways through indirect connections to aggregate traffic and garner economies of scale to the maximum extent possible. Horry's position that the Act does not require carriers to connect for the purpose of indirect interconnection is absurd from a public policy perspective and from an engineering perspective. MCI's position, that the Act requires carriers to connect for the purpose of exchanging indirectly generated traffic is consistent with the pro-competitive intent of the Act, consistent with basic engineering

l	principles, and consistent with how the telecommunications operated in	1995	and
2	how it operates today.		

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4 O. DOES THE PRECEDENT CITED BY MR. MEREDITH SUPPORT HIS 5

INDIRECT TRAFFIC PROHIBITION ARGUMENT?

Α. No. At page 7 of Mr. Meredith's direct testimony he cites the FCC's Local Competition Order, paragraph 1034 in support of his argument that indirect interconnection was not intended by the Act.³ This paragraph of the FCC's Local Competition Order concerns whether or not traffic from interexchange carriers that is handed off to LECs over interconnection facilities should be priced at access charges or whether TELRIC-based local reciprocal compensation rates should apply.

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Interexchange carriers operate class 3 switches that are connected to class 4 and 5 switches operated by local exchange carriers. Interexchange carrier networks are not directly connected to the customer. An interexchange carrier's network is indirectly connected to the customer through its connection with a local exchange carrier. As such, interexchange carrier traffic is "indirect" traffic. definition, this paragraph of the FCC's Local Competition Order assumes that indirect traffic carried by interexchange carriers will be exchanged over interconnection trunks. The only question being addressed in this paragraph of

³ In re Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, CC Docket No. 96-98, FCC 96-325 ("Local Competition Order").

the FCC's Local Competition Order is how that type of indirect traffic should be
priced. The FCC's Local Competition Order does not support Mr. Meredith's
position that the exchange of indirect traffic over interconnection facilities is not
intended by the Act. Moreover, the FCC's Local Competition Order explicitly
recognizes that indirect traffic (i.e. traffic from interexchange carriers) can and
will be exchanged over interconnection facilities, and supports MCI's position.

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- 8 Q. PLEASE ADDRESS THE OTHER PRECEDENT MR. MEREDITH CITES TO PURPORTEDLY SUPPORT HIS ARGUMENT THAT INDIRECT TRAFFIC NEED NOT BE EXCHANGED OVER INTERCONNECTION FACILITIES.
- 12 Q. At page 9 of Mr. Meredith's direct testimony he cites the Virgin Island Telephone 13 decision as support for his argument.⁴ The Virgin Island case concerns whether or not Virgin Island Telephone was required to interconnect with a private carrier. 14

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In this proceeding before the Commission, MCI is not a private carrier and is not requesting private carriage. MCI will offer its services, including those it is providing to TWCIS, to any similarly-situated party that wishes to buy them on equal rates, terms and conditions. As such, the Virgin Island Telephone case is not relevant to the issues in this proceeding.

⁴ Virgin Islands Telephone Corporation v. FCC, 198 F3d 921 (D.C. Cir. 1999) ("Virgin Islands").

1	Q.	AT PAGE 21 OF HIS DIRECT TESTIMONY MR. MEREDITH CITES A
2		D.C. CIRCUIT COURT DECISION (TOTAL TELECOMMUNICATIONS
3		SERVICES, INC. & ATLAS TELEPHONE COMPANY VERSUS AT&T
4		("ATLAS")) AS SUPPORT FOR HIS ARGUMENTS. IS THIS DECISION
5		RELEVANT TO THE ISSUES IN THIS ARBITRATION?
6	A.	No. The Atlas case involved a sham established for the purpose of increasing
7		access revenues. In that case the President of Atlas Telephone Company, Inc.
8		created a company called Total Telecommunications Services, Inc. ("Total"), of
9		which he was chairman. Total was created to impose increased access charges on
10	·	carriers for calls made to Audiobridge of Oklahoma, Inc. ("Audiobridge").
11		Audiobridge was Total's only customer and Total had a revenue-sharing (i.e.
12		kick-back) agreement in which Total would pay Audiobridge a percentage of the
13		access revenue it created. Audiobridge set up a chat room on the end of its lines
14		to purposely drive up traffic volume, drive up Total's terminating access charges
15		and drive up the revenue Total could obtain and then share with Audiobridge.
16		
17		MCI's relationship with TWCIS is not a sham business and the Atlas case is in no
18		way relevant to the issues in this proceeding.
19		
20	Q.	MR. MEREDITH CITES AN IOWA PUBLIC UTILITIES BOARD
21		DECISION IN SUPPORT OF HIS ARGUMENT. WHAT IS YOUR
22		COMMENT ON THIS DECISION?

A. This is the only precedent cited by Mr. Meredith that actually supports his argument. In that case, the Iowa Public Utilities Board ("IPUB") simply made an erroneous decision. The Commission should not make the same mistake the IPUB made. Instead, the Commission should apply logic and reason and look at the other decisions made in support of logic and reason. As stated by the Illinois Commerce Commission, "we respectfully disagree with IPUB's interpretation".

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9 AT PAGE 11 OF HIS DIRECT TESTIMONY MR. MEREDITH STATES
THAT THE DECISIONS OF THE ILLINOIS AND NEW YORK

10 COMMISSION'S "ARE NOT CONTROLLING". WHAT IS YOUR

RESPONSE TO THIS STATEMENT?

12 A. Mr. Meredith is not a lawyer and has no foundation for making a legal claim that
13 precedent is or is not controlling. He could have just as easily observed that the
14 IPUB's decision is not controlling. Mr. Meredith's legal opinions should be
15 disregarded.

⁵ State of Illinois Commerce Commission, Cambridge Telephone Company, et. al. in Petitions for Declaratory Relief and/or Suspensions for Modification Relating to Certain Duties under §§ 251(b) and (c) of the Federal telecommunications Act, pursuant to Section 251(f)(2) of that Act, and for any other necessary of appropriate relief, No. 05-0259-0265,-0270,-0277, and -0298, Order (July 13, 2005). See also, FCC Local Competition Order; Petition of Sprint Communications Company L.P., Pursuant to Section 252(b) of the Telecommunications Act of 1996, for Arbitration to Establish an Intercarrier Agreement with Independent Companies, New York Public Service Commission, Case 05-C-0170, Order Resolving Arbitration Issues (May 18, 2005) ("ICC Decision"); and, In the Matter of the Application and Petition in Accordance with Section II.A.2.b of the Local Service Guidelines Filed by: The Champaign Telephone Co., Telephone Service Co., The Germantown Independent Telephone Company and Doylestown Telephone, Ohio Public Utilities Commission, Case No. 04-1494-TP-UNC, Order on Rehearing (April 13, 2005).

⁶ ICC Decision at p. 12.

1	Q.	AT PAGE 11 OF HIS DIRECT TESTIMONY MR. MEREDITH STATES
2		THAT "HORRY WANTS TO HAVE A DIRECT RELATIONSHIP WITH
3		EACH TELECOMMUNICATIONS CARRIER THAT ACTUALLY
4		PROVIDES SERVICE TO THE END USER CUSTOMER". WHAT IS
5		YOUR RESPONSE TO THIS STATEMENT?

The fact that Horry wants to prohibit competition from intermediary carriers (e.g. such as MCI in its relationship with TWCIS) that would facilitate the development of local competition in Horry's territory should not be surprising to anyone. It is to Horry's financial benefit to restrict and control the development of local competition in its territory. A requirement that Horry have a direct relationship with each carrier that actually provides service to end user customers would permit Horry to restrict and control the development of local competition. It should be noted that Horry's affiliate, Spirit Telecom, provides VoIP service to customers and that arrangement includes indirect interconnection with the Public Switched Telephone Network ("PSTN"). As such, Horry already offers what MCI and TWCIS seek to offer and Horry already provides what they say MCI should not be permitted to provide.

A.

Further, what Horry wants in this regard is not particularly relevant. The Act and the FCC orders implementing the Act require Horry to interconnect with MCI upon request for the purpose of exchanging "indirect" traffic. Further, MCI's request serves the public interest by compensating Horry for all traffic exchanged.

⁷ See Exhibit GJD-3 attached.

′ 1		it would not be in the public interest to permit incumbent LECs, such as Horry, to
2		control the development of local competition within their territory.
3		
4	Q.	DO RURAL LECS ("RLECs") IN SOUTH CAROLINA HAVE
5		INTERCONNECTION AGREEMENTS ("ICAs") WITH BELLSOUTH
6		THAT ARE EXECUTED PURSUANT TO THE ACT AND PERMIT THE
7		EXCHANGE OF INDIRECT TRAFFIC OVER INTERCONNECTION
8		TRUNKS?
9	A.	Yes. Hargray Telephone, Home Telephone and PBT through affiliates all have
10		ICAs with BellSouth that state that they were executed pursuant to the Act
11		including all of sections 251 and 252. These agreements can be found at
12		http://cpr.bellsouth.com/clec/docs/all_states/index7.htm and, these agreements
13		provide many of the same terms, conditions and protections that MCI is
14		requesting in this arbitration.8
15		
16	Q.	DOES HORRY CLAIM INDIRECT INTERCONNECTION IS NOT
17		IN THE PUBLIC INTEREST?
18 19	A.	No. Horry never claims that MCI's request for direct and indirect
20		interconnection is not in the public interest; nor is such a claim in Horry's
21		response to MCI's petition.
22 23		ISSUE #9

⁸ See Exhibit GJD-4 attached.

Issue:

Should the Parties be providing service directly to End Users to port numbers? (Number portability, section 1.1)

MCI position:

No. This is not required for any industry definition of LNP. MCI is certified to do LNP for the End Users that indirectly or directly are on its network. Concerns that some resellers may not be telecommunications carriers or must provide the same type telecommunications services provided prior to the port is an illegal limit on what entities MCI can provide wholesale telecommunications services. The FCC has even allowed IP-Enabled (VoIP) service providers to obtain numbers directly without state certification. See the FCC's CC Docket 99-200 order (Adopted: January 28, 2005 Released: February 1, 2005) granting SBC Internet Services, Inc. (SBCIS) a waiver of section 52.15(g)(2)(i) of the Commission's rules. And MCI knows of no law requiring that the same type of Telecommunications Service provided prior to the port has to be provided. That is antithetical to the goals of competition.

ILEC position:

Horry believes that LNP can only be done for telecommunications providers directly serving end users. Horry added to first version prohibiting LNP for customers of MCI's wholesale telecommunications services a provision allowing resale buy only by telecommunications provides and only when same type of telecommunications services as provided before the port is involved.

Disputed Language: The Parties will offer service provider local number portability (LNP) in accordance with the FCC rules and regulations. Service provider portability is the ability of users of telecommunications services to retain, at the same location, existing telecommunications numbers without impairment of quality, reliability, or convenience when switching from one telecommunications carrier to another. Under this arrangement, the new Telecommunications Service provider must directly provide Telephone Exchange Service or resell an end user local exchange service through a third party Telecommunications Service provider to the End User Customer porting the telephone number. The dial tone must be derived from a switching facility that denotes the switch is ready to receive dialed digits. In order for a port request to be valid, the End User Customer must retain their original number and be served directly by the same type of

1 2 3	Telecommunications Service subscribed to prior to the port.
4 Q.	MS. WIMER IMPLIES AT PAGES 26 THROUGH 35 OF HER
5	TESTIMONY THAT THERE MAY BE CERTAIN THINGS WRONG
6	WITH THE WAY MCI PLANS ON PROVIDING LOCAL NUMBER
7	PORTABILITY. WHAT IS YOUR RESPONSE TO THESE
8	STATEMENTS?
9 A.	It appears that JSI is dragging out every possible argument in an attempt to
10	obstruct the development of competition in Horry territory. First, the fact that
11	MCI has been able to reach negotiated agreements with over thirty (30) ICOs all
12	over the United States regarding MCI's proposed number portability language
13	should be proof enough that MCI's proposal in this regard is reasonable. There is
14	no legitimate reason why Horry should not agree to MCI's proposed language.
15	Second, Ms. Wimer cites no rule or law that prohibits MCI from providing
16	number portability service for TWCIS. Third, Horry's own affiliate, Spirit
17	Telecom, obtains and provides number portability for its VoIP service. And
18	finally, Ms. Wimer's interpretation of the required service provider portability
19	criteria would violate the spirit, intent and letter of the Act.
20 Q.	DO YOU HAVE ANY ADDITIONAL COMMENTS TO MAKE ABOUT
21	MS. WIMER'S STATEMENTS CONCERNING MCI'S PROVISION OF
22	LOCAL NUMBER PORTABILITY?
23 A.	Yes. First, Ms. Wimer states that "an argument can be made" that the way MCI
24	plans to do number portability would violate what she characterizes as LNP

criteria because the same end user will not retain the number both before and after the port and "the same end user must retain the number before and after the port."

(Wimer, p. 27) The way MCI and TWCIS, however, plan to do number portability, the same end user will retain the number both before and after the port and he or she will be in the same location before and after the port. In addition, Horry's affiliate, Spirit Telecom, offers service that is similar to the way MCI and TWCIS provide service as it permits the customer to maintain their local telephone number when service is switched from an ILECs circuit switched service to Spirit Telecom's VoIP service. As an aside, as we found in Commission Docket No. 2005-67-C, Hargray Telephone (i.e. another client of Ms. Wimer's) is providing service that violates Mr. Wimer's LNP criteria. Hargray's VoIP service permits end users to share telephone numbers and numbers are not associated with the pre-port location, but may become mobile.

Next, Ms. Wimer suggests that "the end user must have telecommunications service before and after the port." Whether or not a TWCIS end user receives "telecommunications service" from that company is within the FCC jurisdiction and has not yet been determined. Thus the premise upon which Ms. Wimer's reaches her conclusion in this regard is flawed. Again, as stated above, Horry's affiliate, Spirit Telecom, is providing VoIP service that is comparable to the VoIP service TWCIS provides and Spirit Telecom is obtaining and providing number portability.

Finally, Ms. Wimer also suggests that "the end user must be switching from a telecommunications carrier to another telecommunications carrier." In this regard MCI is a telecommunications carrier and the end user is switching telecommunications service from one telecommunications carrier to another telecommunications carrier (i.e. from Horry to MCI). Conversely, it has not been determined if Horry is a telecommunications carrier when it or its affiliate offers VoIP services.

Consequently, there are no rules or laws that prohibit MCI from doing what it proposes to do, and to adopt Horry's proposed language would violate that spirit, intent and letter of the Act. MCI's proposed language should be adopted.

- Q. MS. WIMER STATES THAT AFTER THE PORT THE "CUSTOMER DOES NOT RECEIVE ANY TELECOMMUNICATIONS SERVICE".

 (WIMER, p. 29, line 5-6) IS THIS A TRUE STATEMENT?
- A. No. Again, whether or not TWCIS end user receives "telecommunications services" from that company is within the FCC's jurisdiction and has not been determined. Moreover, with the MCI/TWCIS arrangement, after the number is ported the end user customer receives Operator Service, E911 and LNP services from MCI; these are all "telecommunications services".

1	Q.	MS WIMER ASSERTS THAT THERE IS A PUBLIC INTEREST REASON
2		WHY MCI'S INTERCONNECTION AGREEMENT LANGUAGE FOR
3		NUMBER PORTABILITY SHOULD BE REJECTED. (WIMER, P. 29)
4		WHAT IS YOUR RESPONSE?

Ms. Wimer argues that it would be in the public interest to deny certain new entrants and new technologies number portability. It must be noted that Ms. Wimer does not argue that number portability should be denied to Horry's affiliate, Spirit Telecom. Ms. Wimer only argues that number portability should be denied to new entrants that are unaffiliated with the companies that employ her.

A.

Denying number portability to certain new entrants, as Ms. Wimer requests, would not be in the public interest. Denying number portability, would discourage the development of new technologies and hamper the development of competitive alternatives for end users in South Carolina. In essence, Ms. Wimer asks the Commission to discriminate against services of MCI and TWCIS in favor of the services of Horry and Spirit Telecom. While this action would be in the private interest of Ms. Wimer's clients, it would not be in the public interest. Ms. Wimer has confused the "private interest" of her clients with the "public interest". The "public interest" would be served by making number portability available to all new entrants and technologies.

1	Q.	DOES MS. WIMER ACKNOWLEDGE THAT THE FCC'S SBC
2		INTERNET SERVICE, INC. ("SBCIS") DECISION PERMITS VOIP
3		SERVICE PROVIDERS TO PARTICIPATE IN NUMBER
4		PORTABILITY? (WIMER, P. 30)
5	A.	Yes, and as I stated in my direct testimony SBCIS in its waiver request asked for
6		more than what MCI requests in this proceeding. With the SBCIS Order, the FCC
7		permitted a VOIP service provider to obtain number portability and it did not
8		require that the location of the end user remain fixed before and after the port.
9		With the MCI/TWCIS arrangement, the location of the end user will be the same
10		before and after the number is ported.
11		
12	Q.	MS. WIMER STATES THAT THE FCC'S SBCIS WAIVER DOES NOT
13		APPLY TO THE PORTING OF NUMBERS BETWEEN CARRIERS.
14		(WIMER, P. 31) IS THIS AN ACCURATE STATEMENT?
15	A.	No. A number that is ported from Ameritech Illinois, Pacific Telesis California o
16		SBC Texas to SBCIS is ported between carriers.
17		
18	Q.	MS. WIMER STATES THAT THE FCC'S SBCIS WAIVER DOES NOT
19		ALLOW SBCIS TO PORT TELECOMMUNICATIONS NUMBERS TO
20		ITS VOIP SERVICE. (WIMER, P. 31) IS THIS AN ACCURATE
21		STATEMENT?
.22	A.	No. SBCIS offers VOIP service. As such, most numbers ported to SBCIS are
23		ported from a telecommunications number to a VOIP service.

1		
2	Q.	MS. WIMER STATES THAT IT IS UNCLEAR IF FEDERAL SLAMMING
3		RULES APPLY TO A NON-TELECOMMUNICATIONS CARRIER.
4		(WIMER, P. 30, LINE 10-12) IS THE APPLICATION OF FEDERAL
5		RULES CONCERNING THE CHANGING OF LONG DISTANCE
6		SERVICE (47 CFR SECTION 64, SUBPART K) RELEVANT TO THIS
7		PROCEEDING)?
8	A.	No. Moreover, the extent to which 47 CFR Section 64, subpart K rules are
9		applicable is a question to be decided by the FCC, which enacted these rules.
10		Further, MCI and Horry have agreed upon language to provide proof of customer
11		authorization of change in service should slamming be suspected for local
12		customers. (see, ICA Ordering attachment, section 6.3.1)
13		
14	Q.	MS. WIMER STATES THAT THE NON-DISCRIMINATORY NUMBER
15		PORTING OBLIGATIONS DO NOT EXTEND TO VOIP SERVICE
16		PROVIDERS. (WIMER, P. 33, LINES 1-5) WILL MCI PROVIDE NON-
17		DISCRIMINATORY NUMBER PORTING?
18	A.	Yes. MCI will provide nondiscriminatory number porting in both directions (i.e.
19		for customers switching from Horry (or any other LEC) to TWCIS and for
20		customers switching from TWCIS to Horry (or any other LEC)).
21		
22	Q.	IS THERE ANY LEGITIMATE REASON WHY MCI'S LNP LANGUAGE
23		SHOULD NOT BE ADOPTED?

1	A.	No. The Commission	on should resolve issue 9 of this proceeding by adopting
2		MCI's proposed agre	eement language. The language proposed by MCI in this
3		proceeding is the san	ne number portability language that MCI already has in
4		effective interconnec	tion agreements with over 30 ICOs throughout the United
5		States.	
6 7 8 9		B. IDEN	TIFICATION OF THE CALLING PARTY
10			ISSUE #1
11 12 13		Issue:	Should companies be required to provide JIP information? (GT& C, section 9.5)
14 15 16 17 18 19 20 21 22 23 24 25 26 27 28		MCI position: ILEC position:	No. This is not a mandatory field. No other ILEC has asked that MCI provide this information, let alone on 90% of calls. The ATIS Network Interconnection Interoperability Forum is still working on rules for carriers choosing to populate this field for VOIP traffic and wireless carriers. The revised instructions for JIP for landline carriers was only released in December. MCI does not oppose putting "OR" as a condition of providing this or CPN on calls. But there is only a recognized industry standard to provide CPN currently. Horry believes this information is necessary to establish the jurisdiction of calls.
29 30 31 32 33 34 35		Disputed Language:	The Parties shall each perform traffic recording and identification functions necessary to provide the services contemplated hereunder. Each Party shall calculate terminating duration of minutes used based on standard automatic message accounting records made within each Party's network. The records shall contain the information
36 37 38 39			to properly assess the jurisdiction of the call including ANI or service provider information necessary to identify the originating company, including the JIP and originating signaling information. The Parties shall each use

1 commercially reasonable efforts, to provide these records 2 monthly, but in no event later than thirty (30) days after 3 generation of the usage data. 4 5 ISSUE #6 6 7 Issue: Should Parties be required to provide (a) CPN and JIP; and 8 (b) pay access charges on all unidentified traffic? 9 (Interconnection, section 2.7.7) 10 11 MCI position: MCI (a) is willing to provide CPN or JIP (but not both as 12 the latter is an optional SS7 parameter. (No other ILEC has 13 proposed that MCI must provide JIP) and (b) believes that 14 all unidentified traffic should be priced at same ratio as 15 identified traffic. A price penalty should not be applied for 16 something MCI does not control. MCI is open to audits 17 and studies by either Party if one or the other thinks the 18 10% or more of traffic missing CPN information is an 19 effort to avoid access charges. 20 21 **ILEC** position: Horry believes it needs JIP and CPN data 90% of the time 22 to determine jurisdiction and want to apply a penalty of 23 paying access charges to encourage its provision when 24 levels of unidentified traffic are above 10%. 25 26 **Disputed Language:** If either Party fails to provide accurate If either Party fails 27 to provide accurate CPN (valid originating information) or 28 and Jurisdiction Information Parameter ("JIP") on at least 29 ninety percent (90%) of its total originating INTRALATA 30 Traffic, then traffic sent to the other Party without CPN or 31 JIP (valid originating information) will be handled in the 32 following manner. All unidentified traffic will be treated 33 as having the same jurisdictional ratio as the ninety 34 (90%) of identified traffic. The remaining 10 percent 35 (10%) of unidentified traffic will be treated as having 36 the same jurisdictional ratio as the ninety (90%) of 37 identified traffic. If the unidentified traffic exceeds ten 38 percent (10%) of the total traffic, all the unidentified 39 traffic shall be billed at a rate equal to ILEC's 40 applicable access charges. The originating Party will 41 provide to the other Party, upon request, information to 42 demonstrate that Party's portion of traffic without CPN 43 or JIP traffic does not exceed ten percent (10%) of the 44 total traffic delivered. The Parties will coordinate and

1 2 3			exchange data as necessary to determine the cause of the CPN or JIP failure and to assist its correction.
3 4 5			ISSUE #8
6 7		Issue:	Should Parties have to provide the specified signaling parameters on all calls? (Interconnection, section 3.6)
8 9 10 11 12 13		MCI position:	No. Percentages for CPN have been set above and JIP is not mandatory. MCI will agree not to alter parameters received from others, but it cannot commit to more than 90% CPN.
14 15 16		ILEC position:	Yes. This information should be provided on all calls even though percentages set elsewhere are less than 100%.
17 18 19 20 21 22 23 24 25 26 27 28		Disputed Language:	Signaling Parameters: ILEC and CLEC are required to provide each other with the proper signaling information (e.g. originating accurate Calling Party Number, JIP and destination called party number, etc.) pursuant 47 C.F.R. § 64.1601, to enable each Party to issue bills in an accurate and timely fashion. All Common Channel Signaling (CCS) signaling parameters will be <i>passed along as received</i> provided including CPN, JIP, Originating Line, Calling party category, Charge Number, etc. All privacy indicators will be honored
30	Q.	WILL MCI COMP	LY WITH ALL THE STANDARDS OUTLINED AT
31		PAGE 12 OF MS. W	IMER'S DIRECT TESTIMONY?
32	A.	Yes. As stated in my	direct testimony, the JIP provided will be that associated
33		with MCI's class 5 sw	ritch that routed the traffic and these switches are in Atlanta
34		or Charlotte. Howeve	er, as cited in my direct testimony, there are many reasons
35		JIP should not be relie	d upon to rate traffic as Horry seeks to do with its proposed
36		ICA language.	

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2	Q.	AT PAGE 16 OF HER DIRECT TESTIMONY MS WIMER GOES ONE
3		STEP FURTHER THAN THE STANDARDS SHE QUOTES ON PAGE 12
4		AND PAGE 15, AND REQUESTS THAT MCI PROVIDE HORRY WITH A
5		UNIQUE JIP FOR EVERY LATA SERVED BY ITS LOCAL SWITCHES.
6		IS THE PROVISION OF A UNIQUE JIP FOR EVERY LATA SERVED BY
7		A LOCAL SWITCH A REQUIRED INDUSTRY STANDARD?
8	A.	No.
9		
10	Q.	WILL MCI PROVIDE A UNIQUE JIP FOR EVERY LATA SERVED BY
11		EACH OF ITS LOCAL SWITCHES?
12	A.	No.
13		
14	Q.	CAN MCI PROVIDE HORRY WITH A UNIQUE JIP FOR EVERY LATA
15		SERVED BY EACH OF ITS LOCAL SWITCHES?
16	A.	No. MCI's local switches provide a single JIP. Doing so permits MCI's local
17		switches to serve a large geographic area. As explained in my direct testimony, it
18		would violate the FCC's Triennial Review Remand Order ("TRRO") for this
19		Commission to require MCI to provide a unique JIP for every LATA served by its

local switches.9 As such, if the Commission were to permit Horry's proposed

⁹ See, In the Matter of Unbundled Access to Network Elements, Review of the Section 251 Unbundling Obligations of Incumbent Local Exchange Carriers, WC Docket No. 04-313, CC Docket No. 01-338, FCC 04-290, Order on Remand, February 4, 2005, paragraphs 207, 209, 222 and 223.

1		interconnection agreement language in this regard it would have the same effect
2		as denying MCI the ability to interconnect with Horry.
3		
4	Q.	AT PAGE 13 OF MS. WIMER'S TESTIMONY SHE STATES THAT BY
5		BROAD REFERENCE JIP IS INCLUDED IN CERTAIN
6		INTERCONNECTION AGREEMENTS WITH SPRINT, BELLSOUTH
7		AND VERIZON. AS WAS DONE IN THESE OTHER AGREEMENTS,
. 8		WILL MCI AGREE TO REFERENCE THE JIP STANDARD IN ITS
9		INTERCONNECTION AGREEMENT WITH HORRY?
10	A.	Yes. However, as noted on page 12 of Ms. Wimer's testimony, the provision of a
11		unique JIP for every LATA served by a local switch is not part of the industry
12		standard and MCI will not agree to do this.
13		
14	Q.	AT PAGE 16 OF MS. WIMER'S DIRECT TESTIMONY SHE STATES
15		"ALL MCI HAS TO DO IS FOLLOW THE MANUFACTURER'S
16		INSTRUCTIONS USING THESE LRNs AS THE JIP FOR CALLS
17		ORIGINATED FROM THE CORRESPONDING LATAS" AND MCI'S
18		SWITCH WOULD BE CAPABLE OF SUPPORTING MULTIPLE JIPs. IS
19		THIS AN ACCURATE STATEMENT?
20	Α.	No. As stated in my direct testimony, a requirement for a local switch to provide
21		a unique JIP for every LATA served would cause many costs other than the direct
22		cost caused by software changes to the switch. Requiring a local switch to

provide a unique JIP for every LATA served requires the switch to be partitioned and, as such, decreases the economies of scale of the switch. Instead of engineering and managing a single switch and set of trunk groups serving that switch, partitioning the switch for the provision of multiple JIPs would require that each partition of the switch be engineered and managed separately and each trunk group serving each partition to be constructed, engineered and managed separately.

A network must be engineered and constructed to accommodate the peak load or "busy hour" (i.e. the highest possible volume at a given point of time) given an assumed maximum blocking level (i.e. you don't want too many customers getting "fast" busy signals). A general law of network engineering is that there is "safety in numbers". This means as volume increases variability of volume decreases. Conversely, as volume decreases, variability of volume increases. The more variable traffic is, the less efficient trunk groups and switching facilities can be engineered because more overhead must be built into the network to cover the more "peaked" demand.

Thus the switch partitioning required by LATA specific JIPs would decrease switch and trunking efficiency, and increase per-unit switching costs and trunking costs. Further, significant additional network management and administration costs would be created, such as the creation and maintenance of LATA lookup tables on the front end of the switch, so that the traffic is routed to the correct

1		switch partition. The creation and maintenance of these tables would create cost
2		and the use of these additional tables would slow down call processing and add
3		cost.
4		
5		In summary, a requirement to provide a unique JIP for each LATA served by a
6		local switch is not industry-standard, would significantly increase costs and would
7		violate the FCC TRRO, which assumed CLECs would enjoy switching economies
8	٠	of scale caused by the large geographic reach of their switches.
9		
10	Q.	ARE THE PROVISIONS PROPOSED BY MCI FOR TRAFFIC RATING
11		IN THIS ARBITRATION CONSISTENT WITH THE PROVISIONS
12		CONTAINED IN RLEC AGREEMENTS WITH BELLSOUTH?
13	A.	Yes.
14		
15	Q.	ARE THE PROVISIONS PROPOSED BY HORRY FOR TRAFFIC
16		RATING IN THIS ARBITRATION CONSISTENT WITH THE
17		PROVISIONS CONTAINED IN RLEC AGREEMENTS WITH
18		BELLSOUTH?
19	A.	No.
20		

Q. DO RLEC AGREEMENTS WITH BELLSOUTH CONTAIN PROVISIONS

2 TO HANDLE UNIDENTIFIABLE TRAFFIC?

A. Yes. RLECs in South Carolina have ICAs with BellSouth that contain provisions that require NPA/NXXs to be utilized in such a way so that local traffic can be distinguished from IntraLATA toll traffic, "regardless of the transport protocol method" used. This is what MCI has agreed to do in this proceeding for non-ISP-Bound traffic. As such, Horry's positions on these issues are inconsistent with standard industry practice and unreasonable.

A.

10 Q. IS CALLING PARTY NUMBER ("CPN"), AND NOT JIP, STILL THE 11 INDUSTRY STANDARD FOR CALL RATING?

Yes. Moreover, back office systems for billing, rating, and auditing are designed based on CPN, not on JIP. MCI will not alter the CPN. Except for ISP-bound calls, the CPNs Horry will receive as local/EAS calls should have addresses associated with them in the 911 databases so Horry can check if they have concerns the traffic is not local. If MCI's customers involved in local calls with Horry do not have their address in the database MCI would want to hear about it as this could be a significant customer safety problem. Further, the phantom traffic issue that Horry is concerned about is an open issue in the FCC's intercarrier compensation proceeding, and this is another reason the Commission should not adopt Horry's proposal on moving away from the national historical

¹⁰ See, Hargray ICA at Attachment 3, section 6.2 and 3.2, Home ICA with BellSouth attachment 3, section 8.1 and 5.2 and PBT ICA with BellSouth, attachment 3, section 6.2.

practice of using CPNs for rating calls. The FCC may impose a different national methodology to deal with all types of traffic, which may or may not involve using multiple JIPs per switch. MCI would be willing to amend or modify its ICA with Horry if such action occurs and warrants.

- Q. HAS HORRY PROVIDED ANY COMPELLING REASON FOR NEW
 PRECEDENT TO BE CREATED AND FOR THE COMMISSION TO GO
 BEYOND INDUSTRY STANDARDS AND REQUIRE LECS TO PROVIDE
 EACH OTHER WITH A UNIQUE JIP FOR EACH LATA SERVED BY A
 LOCAL SWITCH?
 - A. No. Horry and JSI cite no law, rule or standard that requires LECs to provide each other with a unique JIP for each LATA served by a local switch and do not refute the statement I made in my direct testimony that the provision of a unique JIP for each LATA served by a switch will not solve the unidentifiable traffic problem that Horry claims to seek to address.

17 Q. YOU WERE ASKED BY COMMISSIONER CLYBURN DURING THE
18 HARGRAY ARBITRATION HEARING, WHAT WOULD BE THE BEST
19 WAY TO ADDRESS THE CALL RATING PROBLEMS ASSOCIATED
20 WITH DETERMINING THE JURISIDICTION OF TRAFFIC. MS.
21 WIMER ALSO ASSERTS THAT CERTAIN RLECS IN SOUTH
22 CAROLINA HAVE ACTUALLY IMPLEMENTED MULTIPLE JIP ON

1 THEIR SWITCHES. (WIMER, P. 15, LINES 13-15) CAN YOU ADDRESS 2 MS. WIMER'S STATEMENT AND IN DOING SO, ALSO PROVIDE AN 3 ANSWER TO COMMISSIONER CLYBURN'S QUESTION? 4 A. Whether or not certain RLECs have implemented multiple JIP on their 5 switches is not particularly relevant to the question if CLECs should be required 6 to implement LATA-specific JIPs. This is because RLECs are not new entrants, 7 they benefit from the economies of scale of having all the traffic and their 8 switches do not typically serve multiple LATAs. 9 10 The most economic and efficient way to address the call rating problems 11 associated with determining the jurisdiction of traffic is not to require CLECs to 12 provide LATA-specific JIPs. As I stated in my direct testimony, the provision of 13 LATA-specific JIPs will not solve the problem Horry and the RLECs seek to 14 address and would serve to discourage competitive entry. The most economic 15 and efficient way to address the call rating problems associated with determining 16 the jurisdiction of traffic is for LECs to equalize all rates between jurisdictions. If 17 this was done existing rate discrimination and incentives for arbitrage would be 18 eliminated. 19 20 It would be reasonable to do this because a LEC's cost to switch a call does not 21 vary by the end points of the call (i.e. switching cost does not vary by 22 "jurisdiction"). As such, the rate charged to switch a local, EAS, intraLATA toll

and interLATA toll call should be the same. Any and all universal subsidies embedded in rates should be removed and made explicit. The practice of embedding universal service subsidies in certain rates and not in others, and charging different rates based on the jurisdiction of the call, is discriminatory and uneconomic. LECs have it within their power to fix this problem by removing implicit subsidies, making any subsidies explicit, and making the rates in all jurisdictions the same. The additional resources currently being used to maintain and police (e.g. tariff, measure, rate, bill, audit, manage) the current discriminatory rate structure are wasted resources. Instead of wasting more of society's resources by attempting do the impossible task of policing the uneconomic practice of rate discrimination (i.e. requiring unique JIPs for each LATA served by a local switch), LECs should eliminate the incentive for rate arbitrage and make switching rates in all jurisdictions the same.

Further, it would not be in the public interest for the Commission to further waste society's resources and require unique JIPs for each LATA served by a local switch. Rate discrimination provides business and technology with additional, and uneconomic, incentives to develop ways to avoid the discrimination. For example, including universal service subsidies in the charges wireline long distance carriers have to pay for access to the local network has uneconomically shifted some demand from wireline to wireless long distance service. As such, inventing new ways to attempt to police rate discrimination is a fool's errand and

1		a waste of society's scarce resources. The proper solution for this problem is to
2		eliminate the cause (i.e. the rate discrimination).
3		
4	Q.	HAS ANY OTHER STATE REQUIRED LECs TO PROVIDE A UNIQUE
5		JIP FOR EACH LATA SERVED BY A LOCAL SWITCH?
6	A.	No. If the Commission were to require LECs to provide a unique JIP for each
7		LATA served by a local switch a new incentive would be created for competitors
8		and investment to stay away from South Carolina. This is another reason why
9		such a requirement would not be in the public interest.
10		
11	Q.	DO RLECs OR THEIR AFFILIATES IN SOUTH CAROLINA HAVE ICAS
12		WITH BELLSOUTH REQUIRE THE PROVISION OF LATA-SPECIFIC
13		JIP?
14	A.	No.
15		
16	Q.	DO RLECs OR THEIR AFFILIATES IN SOUTH CAROLINA HAVE ICAS
17		WITH BELLSOUTH CONTAIN PROVISIONS THAT REQUIRE
18		CALLING PARTY NUMBER ("CPN") AND CALLED PARTY NUMBER
19		("CdPN") TO BE USED TO RATE TRAFFIC?
20	A.	Yes.

1	Q.	MS. WIMER STATES THAT HORRY DOES NOT PLAN ON CHARGING
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- 2 ACCESS CHARGES ON INTRALATA TOLL TRAFFIC, BUT PLANS
- 3 THAT ALL SUCH TRAFFIC SHOULD BE TREATED AS
- 4 INTERCONNECTION TRAFFIC AND HANDLED VIA "BILL AND
- 5 KEEP" (SEE WIMER, PP. 22, LINES 2-3). IS THIS STANDARD
- 6 INDUSTRY PRACTICE?
- 7 A. No. Typically, intraLATA toll traffic it is analyzed based on the CPN and CdPN.
- This is done to determine if the jurisdiction of calls is "Local" or "intraLATA
- 9 toll," and access charges apply to the intraLATA tol! traffic. Horry seeks to
- change this and pick and choose the types of traffic that access charges apply to
- and don't apply to. This activity would open up a new form of rate arbitrage and
- would not be fair. Horry's position that intraLATA toll traffic can be treated as
- reciprocal compensation "without a per minute of use charge" begs the question:
- if intraLATA toll traffic can be handled via bill and keep, why can't interLATA
- toll traffic be handled as bill and keep? Horry should not be permitted to change
- the rules where such changes would only financially benefit them.
- 17 Q. MS. WIMER ATTEMPTS TO REPRESENT THAT THE APPLICATION
- OF ACCESS CHARGES TO UNIDENTIFABLE TRAFFIC IS NOT A
- 19 PENALTY. (WIMER, P. 20, LINES 11-13) IS THAT AN ACCURATE
- 20 **REPRESENTATION?**
- 21 A. No. Charging approximately 2000 percent more for traffic if it is unidentifiable
- and exceeds 10 percent of total traffic is a significant penalty and this is what
- Horry proposes.

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Q. WHAT SHOULD THE COMMISSION DO TO RESOLVE ISSUES #1, #6 **AND #8?**

20 A. Horry has provided no compelling reason for the Commission to establish new 21 precedent and require LECs to provide a unique JIP for each LATA served by a 22 local switch, while MCI has provided numerous compelling reasons why such a

requirement would not be in the public interest. MCI will comply with all industry standards in this regard. Horry has not provided any compelling reason why it should be permitted to pick and choose where and when access charges should apply or why a 2000 percent penalty should be assessed on unidentifiable traffic. As such, the Commission should adopt MCI's proposed interconnection agreement language for issues 1, 6 and 8. D. INTERCARRIER COMPENSATION FOR ISP-BOUND TRAFFIC WITH VIRTUAL NXX CODES, AND FOR OUT-OF-BALANCE TRAFFIC ISSUE #3 Is ISP traffic in the Commission's or FCC's jurisdiction in Issue: terms of determining compensation when FX or virtual NXX service is subscribed to by the ISP? (GT&C, Glossary, sections 2.25, 2.28 and 2.34) MCI position: See Issue No. 4 (b). ISP traffic is in the FCC's jurisdiction and subject to reciprocal compensation treatment pursuant to its ISP Remand Order as amended by the CoreCom decision. The Texas PUC recently clarified that its order applying access charges to CLEC FX traffic only applied to non-ISP traffic and that the FCC's ISP Remand order applies to ISP traffic. While MCI believes that it is discriminatory to allow ILECs to rate their FX and virtual NXX traffic as local when CLECs are not allowed to do the same, it will not litigate this issue, as concerns Horry, for non-ISP traffic in light of the Commission's previous decisions. However, MCI reserves the right to have its FX and virtual NXX services rated as local if the FCC preempts the subset of states that have inconsistent rulings on the rating of CLEC FX or virtual NXX services. INTRALATA TRAFFIC Telecommunications traffic that MCI Language: originates and terminates in the same LATA, including but not limited to IntraLATA toll, ISP bound and Local/EAS.

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and terminating NPA-NXX.

ISP bound traffic will be rated based on the originating

1 2 **ISP-BOUND TRAFFIC** 3 4 ISP-Bound Traffic means traffic that originates from or is 5 directed, either directly or indirectly, to or through an 6 information service provider or Internet service provider 7 (ISP) that may be physically located in the Local/EAS 8 area of the originating End User Customer or has 9 purchased FX service from the CLEC. The FCC has 10 jurisdiction over ISP traffic and sets the rules for 11 compensation for such traffic 12 13 LOCAL/EAS TRAFFIC 14 15 Any call that originates from an End User Customer 16 physically located in one exchange and terminates to an 17 End User Customer physically locted in either the same 18 exchange or other mandatory local calling area associated 19 with the originating End User Customer's exchange as 20 defined and specified in ILEC's tariff. ISP-bound traffic 21 may be carried on local interconnection trunks but will be 22 rated based on the originating and terminating NPA-23 NXX) 24 25 26 **ILEC** position: See Issue No. 4 (b) 27 28 The Commission's orders cover ISP-bound traffic in saying 29 access charges apply to virtual NXX traffic. ISP traffic 30 should be based on the physical location of the customer 31 otherwise access charges apply. 32 33 **ILEC Language:** INTRALATA TRAFFIC Telecommunications traffic that 34 originates and terminates in the same LATA, including but 35 not limited to IntraLATA toll, ISP bound and Local/EAS. 36 37 ISP-BOUND TRAFFIC 38 39 ISP-Bound Traffic means traffic that originates from or is 40 directed, either directly or indirectly, to or through an 41 information service provider or Internet service provider 42 (ISP) who is physically located in an exchange within 43 the Local/EAS area of the originating End User 44 Traffic originated from, directed to or Customer. 45 through an ISP physically located outside the 46 originating End User Customer's Local/EAS area will

1 be considered switched toll traffic and subject to access 2 charges. 3 4 5 LOCAL/EAS TRAFFIC 6 7 Any call that originates from an End User Customer 8 physically located in one exchange and terminates to an 9 End User Customer physically located in either the same 10 exchange or other mandatory local calling area associated 11 with the originating End User Customer's exchange as 12 defined and specified in ILEC's tariff. 13 14 ISSUE #4(B) 15 16 Issue: Should MCI have to provide service (b) only to End Users 17 physically located in the same LATA to be covered by this 18 agreement? (Interconnection, section 1.1) 19 20 MCI position: (b) No. As stated with regard to issue #8, ISP-bound traffic 21 is under the FCC's jurisdiction, and it never said its ISP 22 reciprocal compensation orders do not apply to virtual 23 NXX traffic. FX/ISP provider customers do not have to be 24 physically located in the LATA to be treated the same as 25 voice traffic. The FCC has established a compensation 26 regime for ISP traffic that does not require payment of 27 access charges. 28 29 **ILEC** position: MCI must be providing service directly to End 30 Users physically located in the LATA. No law says 31 Horry cannot limit interconnection agreements to 32 non-wholesale arrangements. Also. 33 Commission's rulings on "virtual NXX traffic" 34 apply to ISP-bound traffic too. The FCC's ISP 35 Remand Order never discussed ISP FX arrangement 36 specifically so Horry does not believe the FCC's 37 compensation regime for ISP-bound traffic applies. 38 39 Disputed Language: This Interconnection Attachment sets forth specific terms 40 and conditions for network interconnection arrangements 41 between ILEC and CLEC for the purpose of the exchange 42 of IntraLATA Traffic that is originated by an End User 43 Customer of one Party and is terminated to an End User 44 Customer of the other Party, where each Party directly 45 provides Telephone Exchange Service to its End User

1 Customers physically located in the LATA. 2 Agreement also addresses Transit Traffic as described in 3 Section 2.2 below. This Attachment describes the physical 4 architecture for the interconnection of the Parties facilities 5 and equipment for the transmission and routing of 6 Telephone Exchange Service traffic between the respective 7 End User Customers of the Parties pursuant to Sections 8 251 (a) and (b) of the Act. 9 10 **ISSUE #5** 11 12 **Issue:** Should all intraLATA traffic be exchanged on a bill and 13 keep basis or should reciprocal compensation apply when 14 out of balance? (Interconnection, section 2.4) 15 16 MCI position: MCI believes reciprocal compensation rates should apply 17 for ISP and non-ISP Local /EAS traffic if out of balance 18 traffic (60/40). MCI believes the recent CoreCom ruling 19 allows it to seek reciprocal compensation for ISP traffic in 20 new markets. 21 22 **ILEC** position: Horry believes all traffic should be bill and keep. 23 24 **Disputed Language:** The Parties agree to only route IntraLATA Traffic over the 25 dedicated facilities between their networks. InterLATA 26 Traffic shall be routed in accordance with Telcordia Traffic 27 Routing Administration instruction and is not a provision of 28 this Agreement. Both Parties agree that compensation for 29 intraLATA Traffic shall be in the form of the mutual 30 exchange of services provided by the other Party with no 31 additional billing if the traffic exchange is in balance. Traffic is considered out-of-balance when one Party 32 33 terminates more than 60 percent of total Local/EAS 34 traffic exchanged between the Parties. The Parties also 35 agree that the compensation for ISP-bound traffic when 36 out of balance is governed by the FCC's orders on 37 compensation for ISP-bound traffic, specifically (1) the 38 so-call ISP Remand Order [Intercarrier Compensation 39 for ISP-based Traffic, Docket No. 99-68, Order on 40 Remand and Report and Order, 16 FCC Rcd 9151 (2001)] 41 and (2) the modifications to that order made in the FCC's 42 decision on Core Communications' forbearance request 43 (Petition of Core Communications, Inc. for Forbearance

Under 47 U.S.C. Paragraph 161 (c) from Application of

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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15			the ISP Remand Order, WC Docket No. 03-171, released October 18, 2004). Traffic studies may be requested by either party to determine whether traffic is out of balance. Such traffic studies will not be performed more than four times annually. Should a traffic study indicate that Local/EAS/ISP-bound traffic exchanged is out-of-balance, either Party may notify the other Party that mutual compensation between the Parties will commence in the following month. The Parties agree that charges for termination of Local/EAS and ISP-bound Traffic on each Party's respective networks are as set forth in the Pricing Attachment. related to exchange of such traffic issued by either Party except as otherwise provided in this Agreement.		
17			ISSUE #10		
18		Y			
19 20		Issue:	What should the reciprocal compensation rate be for out-of-		
21			balance Local/EAS or ISP-bound traffic? (Pricing, D)		
22		MCI position:	This is the rate set in the FCC's order on reciprocal		
23		-	compensation rates.		
24					
25 26		ILEC position:	No rate.		
26 27		Disputed Language: \$0.0007			
28		Disputed Danguage.	. <u>\$0.0007</u>		
29	Q.	BASED ON HORE	RY'S TESTIMONY, WHAT APPEARS TO BE THE		
20		DISAGREEMENT BETWEEN THE PARTIES?			
30		DISAGREEMENT	BETWEEN THE PARTIES?		
31	A.	JSI and Horry concede that the FCC has jurisdiction of ISP-bound traffic. Horry			
32		concedes that the FCC has concluded that ISP-bound traffic is "largely interstate."			
33		Horry also concedes that the FCC has determined the \$.0007 rate, paid by the			
34		originating carrier to the terminating carrier, for ISP-bound traffic. Horry,			
35		however, distinguishe	es between ISP-bound traffic that is admittedly "interstate,"		
36		but is directed to mod	dems within the local calling area of the calling party, and		

ISP-bound traffic that is "interstate" and is directed to modems in a LATA other than that of the calling party. In either instance, Horry, when originating the call, incur the same cost, and in either instance MCI would have its point of interconnection at Horry's switches and would incur the costs of the call beyond that point. Yet Horry wants access charges if the modem to which the call is directed is outside the calling party's LATA, while conceding that they will pay the \$.0007 rate to MCI if the call is directed to a modem inside the LATA.

A.

9 Q. DID THE FCC LIMIT THE APPLICATION OF ITS ISP REMAND 10 ORDER TO MODEMS LOCATED IN THE LOCAL CALLING AREA OF 11 THE CALLING PARTY?

No, and it would not have made sense for it to have done so, given the goals of encouraging the growth of advanced services, as well as given the "interstate" nature of ISP-bound traffic, wherever it is directed. "Local calling area" is thus a short-hand term used by the FCC for calls that, while "local" to the caller (because of the NPA-NXX dialed), are nonetheless "interstate."

Q. HORRY STATES THAT CLECS HAVE CONTENDED THAT CALLS TO ISPS ARE LIKE CALLS TO "PIZZA PARLORS" AND, THEREFORE, ONLY ISP-BOUND TRAFFIC DIRECTED TO MODEMS WITHIN THE LOCAL CALLING AREA IS SUBJECT TO THE FCC'S RATE. (MEREDITH, P. 27) HOW DO YOU RESPOND?

1 A. It is not clear to what Mr. Meredith refers, but several years ago CLECs 2 contended that calls to ISPs had two components, a telecommunications call 3 terminated by the LEC serving the ISP, and an information service component. 4 CLECs used various analogies to illustrate the telecommunications component for 5 the call, including the pizza parlor analogy. The FCC rejected the "two 6 component" concept and, instead, has characterized calls to ISPs as "information 7 access service" that, as stated above, falls within the FCC's jurisdiction as 8 interstate traffic.

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A.

10 Q. HORRY STATES THAT, AS REGARDS ISSUE #10, THAT A
11 RECIPROCAL COMPENSATION RATE FOR VNXX TRAFFIC BOUND
12 FOR AN ISP WAS NOT NEGOTIATED AND THEREFORE IT IS NOT
13 RIPE FOR ARBITRATION. (MEREDITH, P. 35) HOW DO YOU
14 RESPOND?

This issue was extensively discussed with JSI in Docket No. 2005-67-C arbitration that went to hearing before the Commission in June of this year. The appropriate compensation for VNXX traffic bound for an ISP was negotiated and is properly presented to the Commission for arbitration. In regards to issue #10, MCI requested in negotiations that the provisions of the FCC's ISP Remand Order apply and Horry requested that VNXX traffic bound for an ISP be treated the same as non-ISP Bound traffic for call rating purposes

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Q. MR. MEREDITH ARGUES THAT THE \$0.0007 RATE IN THE FCC'S ISP
REMAND ORDER FOR ISP-BOUND TRAFFIC SHOULD NOT APPLY
TO TRAFFIC BOUND FOR AN ISP THAT USED A VIRTUAL NXX
NUMBER. (MEREDITH, P. 35) WHAT IS YOUR RESPONSE?

Mr. Meredith is wrong. The fact that Horry may not have "opted into the FCC's interim compensation mechanism" (Meredith, p. 36, line 1) would only mean that the significantly higher interstate access charges might apply to this traffic. It would not mean bill and keep would apply as Horry requests in resolution of issue #5. MCI is being generous to Horry in this regard by limiting its reciprocal compensation rate for ISP-Bound traffic to \$0.0007.

A.

As discussed with respect to issue #4(b), the FCC has stated that calls to ISPs are "interstate" and within the FCC's jurisdiction. Notwithstanding, the FCC has always contemplated that such "interstate" calls are appropriately within the scope of interconnection agreements, which deal with "local" traffic, and local interconnection trunks. Horry is attempting to draw distinctions between "interstate" traffic that goes to a modem physically located in the caller's local calling area, and "interstate' traffic that goes to a modem physically located outside of the caller's local calling area. There is no meaningful distinction between the two, and to suggest that the FCC somehow meant to limit its rulings to "interstate local" traffic defies logic. The effect of the ruling urged by Horry would be that its customers would not have access to sources of advanced services other than from the itself (and, of course, that Horry's customers also

1		would not be interconnected to MCI's end users or TWCIS' customers). This
2		would be unreasonable and anti-consumer. As such, MCI's proposed ICA
3		language for issue #4(b) should be adopted.
4		
5	Q.	DOES HORRY OFFER ISP SERVICE THAT WOULD COMPETE WITH
6		THE SERVICE MCI DESIRES TO OFFER CUSTOMERS?
7	A.	Yes. As shown on Exhibit GJD-5 attached, Horry's affiliate, Spirit Telecom
8		offers ISP service. As such, the ICA language that Horry proposes would protect
9		its business from competition.
10		
11	Q.	DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?
2	A.	Yes.
.3		

BEFORE THE SOUTH CAROLINA PUBLIC SERVICE COMMISSION

In Re: Petition of MCImetro Access Transmission	.)	•
Services, LLC for Arbitration of Certain Terms)	Docket No. 2005-188-C
and Conditions of Proposed Agreement with)	
Horry Telephone Company, Concerning)	
Interconnection and Resale under the)	
Telecommunications Act of 1996)	

CERTIFICATE OF SERVICE

I, Betty J. DeHart of Woodward, Cothran & Herndon, Attorneys for MCI, Inc., do hereby certify that I have served a copy of the Rebuttal Testimony of Greg Darnell by causing to be deposited in a United States Postal Service mailbox copies of the same, postage prepaid, and via email, addressed to the persons indicated below.

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Betty J. DeHart

SWORN to before me this

May of September, 2005.

Notary Public for South Carolina

My Commission Expires: 07/25/15

(L.S.)